

Tackling chronic poverty: unpacking the poverty 'black box'

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 Key messages for policy makers & practitioners from 10 years of research

 Launch of Chronic Poverty Advisory network to work with governments, agencies and organisations to apply lessons learned & develop new policies & practices

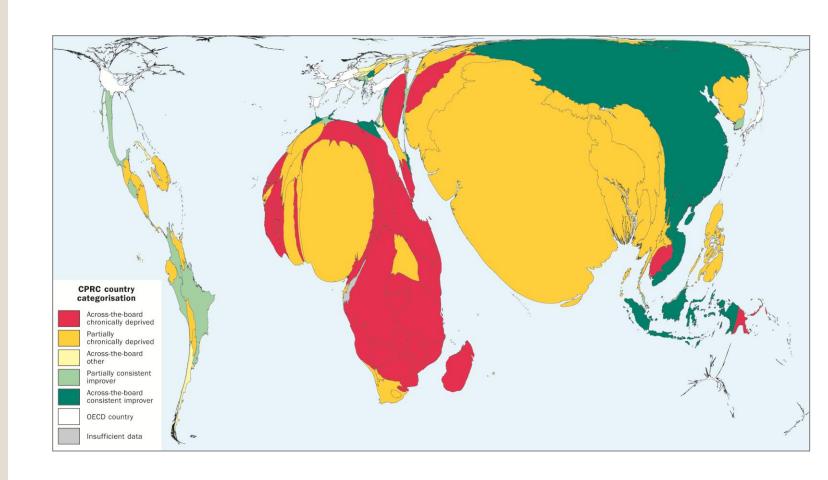


Unpacking the 'black box'

- Nearly ½ billion chronically poor, many in LDCs,* out of 1.4 billion poor
- Mostly working but
- Excluded, adversely incorporated, without many assets, extremely vulnerable
- 'Black box': poverty incidence responds to growth and human development
- But other poor are doing well, doing badly
- CPRC unpacks this with the 4 'd's to improve the quality of policy



*Chronically deprived countries





The 4 'd's of modern poverty analysis

1 Disaggregation

- Groups ('vulnerable groups' good but not enough)
- Dimensions: MDGs recognise multi-dimensionality

2 Dynamics

- Exits-Entries=poverty incidence; and chronic poverty
- Addressing chronic poverty requires understanding of dynamics
- Upward mobility = gradual, with setbacks; downward mobility can be sudden and dramatic

3 Duration

- Long duration of some poverty => structural
- Inter-generational transmission



4 Differentiated policy responses: preventing entries into poverty

- Massive improvements in accessibility of health services to address major cause of impoverishment and chronic poverty
- Special measures to enhance women's 'agency' will reduce impoverishment and address inter-generational transmission
- Social transfers respond to extreme vulnerability of chronic poor and possible impoverishment of vulnerable



4 Differentiated policy responses: supporting exits from poverty

- Economic growth necessary but not sufficient for the chronically poor
 - Drivers of growth not benefiting chronic poor
- Pro-poorest growth:
 - Labour-intensive sectors
 - Quality of jobs important as well as demand for labour: labour market policies and interventions
 - Asset accumulation-markets-protection synergies (institutional links)
 - Education-labour market links
 - Integrate deprived regions
 - Focus on young people



4 Differentiated policy responses: addressing chronic poverty

- In addition to preventing chronic poverty and supporting exits from it, address some basic causes:
 - Anti-discrimination measures, eg rights based approaches & governance change
 - Empowerment measures 'stemming girls chronic poverty'
- A highly political agenda:
 - Political elites need to be convinced that chronic poverty is structural, not the fault of the chronically poor
 - Space for cross state-society coalitions; and at local level – to contextualise responses better
 - Improved social, economic and political relationships the goal (not abstract notions of 'good governance')



Importance of context

Causes	Discrimination & political relationships	Structural micro- economic causes	Overall nature of the state/governance
Income poverty situation			
Mass poverty & limited/volatile growth, significant continued levels of chronic poverty	Uganda, Kenya	Burkina Faso, Tanzania	Niger, Kenya
Significant middle class and stable/high growth, but continued high (if reducing) chronic poverty levels	India, Ghana	Senegal	Bangladesh
Highly unequal middle income economies, chronic poverty barely reducing	South Africa		

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Conclusions: addressing chronic poverty

- National policy and action (and thus national context and politics) is more important than international policy and action.
- General poverty reduction policies often help the chronic poor, but additional policies that explicitly focus on their interests and problems, are needed.
- State-citizen social contract needs to develop a stronger element of vertical solidarity: tax-based financing of social protection, education & health important, as is targeting.



The Chronic Poverty Advisory network

- To respond to demand from policy makers and practitioners
- To work together to address chronic poverty

 CPA network members from varied backgrounds – academics, statisticians, NGOs, government, ex-government: CPRC +



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